

## Message Text

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70

ACTION EB-11

INFO OCT-01 AF-10 EUR-25 EA-11 IO-13 ADP-00 OIC-04 AGR-20

CEA-02 CIAE-00 COME-00 DODE-00 FRB-02 H-03 INR-10

INT-08 L-03 LAB-06 NSAE-00 NSC-10 PA-03 RSC-01 AID-20

CIEP-02 SS-15 STR-08 TAR-02 TRSE-00 USIA-15 PRS-01

OMB-01 RSR-01 /208 W

----- 109099

R 311550Z AUG 73

FM AMEMBASSY PRETORIA

TO SECSTATE WASHDC 8545

INFO USMISSION EC BRUSSELS

USMISSION GENEVA

AMEMBASSY TOKYO

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E.O. 11652: N/A

TAGS: ETRD, GATT, SF

SUBJ: GATT TOKYO MINISTERIAL MEETING ON MULTILATERAL TRADE  
NEGOTIATIONS

REF: STATE 159293

1. SOUTH AFRICAN DELEGATION SUBJECT TOKYO MEETING WILL BE AS  
FOLLOWS: (A) ECONOMICS MINISTER - S. L. MULLER; (B) SECRETARY  
OF COMMERCE - G.J.J.F. STEYN; (C) SA AMBASSADOR TO EC - DR.  
W. C. NAUDE; (D) SA AMBASSADOR TO GENEVA - H.L.T. TASWELL;  
(E) SA AMBASSADOR (PERSONAL RANK) IN TOKYO - A.A.M. HAMILTON;  
(F) SENIOR COMMERCIAL ADVISOR - S. J. SMIT. (NOTE: NAUDE AND  
TASWELL ARE BOTH FORMER AMBASSADORS TO WASHINGTON.)

2. FYI. RE PARA 3 REFTL, FOLLOWING POINTS ON SAG POSITION WERE  
MADE TO EMBOFF BY COMMERCE SECRETARY STEYN AT SAME TIME HE HAD  
ON HIS DESK WHAT WERE OBVIOUSLY SA DRAFTS OF SPEECH AND POSITION  
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PAPERS. END FYI.

3. SOUTH AFRICANS AGREE THERE IS HIGH DEGREE OF CONSENSUS ON DRAFT MINISTERIAL DECLARATION AND SUPPORT INITIATIVES TO MAKE THE FORTHCOMING NEGOTIATIONS AS BROAD IN SCOPE AS POSSIBLE. THEY FEEL IT IMPORTANT THAT THE STRUCTURAL CHANGES IN WORLD ECONOMY AND TRADE BE FULLY TAKEN INTO ACCOUNT IN THE NEGOTIATIONS.

4. THEY HAVE NO RPT NO RESERVATIONS ON ANY OF THE PRINCIPLES FOR NEGOTIATION AS DRAWN UP BY PREPARATORY COMMITTEE, TO WHICH WORK THEY CONTRIBUTED, WITH EXCEPTION OF THOSE FOR AGRICULTURAL PRODUCTS. THEY CONSIDER THESE TOO NARROW IN SCOPE BUT GO ALONG WITH THEM AS THE BEST UNDER THE CIRCUMSTANCES. THEY WILL EXPRESS BELIEF THAT WITHIN PRINCIPLES FOR AGRICULTURE NEGOTIATIONS IT SHOULD BE POSSIBLE TO LOOK AT EC REFERENCE PRICE SYSTEM, WHICH THEY FEEL HAS DEVELOPED TO POINT IT GOES INTO MANUFACTURED FOOD AND MAY SET IN TRAIN WHOLE NEW PATTERN OF PROTECTIONISM IN EUROPE.

5. SA FEELS SPECIFIC PROBLEMS IN MINERALS AND RAW MATERIALS SHOULD BE ENCOMPASSED. SA WILL INDICATE IT HAS NO PRECONCEIVED NOTIONS ON THIS BUT WISHES TO SEE STABILITY IN WORLD TRADE IN PRIMARY COMMODITIES. SA INTEREST AS PRODUCER WIDE RANGE MINERALS WELL KNOWN.

6. SA WILL EXPRESS HOPE NO NEGOTIATING TECHNIQUE WILL BE EXCLUDED THAT WOULD ENCOMPASS POSSIBILITIES LARGEST NUMBER OF COUNTRIES. THIS FORMULATION ARISES FROM SA POSITION THAT IT CANNOT CONTEMPLATE EXTENSIVE PARTICIPATION IN BROAD LINEAR TARIFF CUTTING NEGOTIATION. THIS IN TURN GOES BACK TO SA VIEW OF ITS ECONOMY AS DUALISTIC, MADE UP OF A QUITE ADVANCED PORTION AND A LARGE UNDEVELOPED SECTION OF POPULATION AND ECONOMY. EXTENSIVE ACCELERATED DEVELOPMENT IS NEEDED TO PROVIDE EMPLOYMENT FOR THE PART OF POPULATION EXISTING IN THE LATTER CONDITION.

7. SA STRONGLY SUPPORTS IDEA SAFEGUARDS. THEY ACCEPT THAT ANY EXPANDED SAFEGUARD PROVISIONS MUST BE CAREFULLY FRAMED TO AVOID ABUSE BUT FEEL IT SHOULD BE POSSIBLE DEVELOP SUCH PROVISIONS, INCLUDING ALLOWANCES FOR CAREFUL SCRUTINY, WHICH WOULD MEET NEEDS OF THE VARIOUS COUNTRIES.  
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8. FYI. COMMENT: FOREGOING INDICATED BY STEYN TO BE MAIN POINTS AND FORMULATION -- VERY MUCH IN LANGUAGE HE USED -- SA DELEGATION WOULD EXPRESS OR RAISE. REFERENCE TO DUALISTIC (DEVELOPED AND UNDEVELOPED) ECONOMIES IS FAMILIAR ONE AND FIGURED PARTICULARLY IN SOUTH AFRICA'S APPROACH TO ARTICLE XXVIII NEGOTIATIONS WITH VARIOUS GATT PARTNERS. THERE IS, OF COURSE, CONSIDERABLE OBJECTIVE REALITY TO SEEING SOUTH AFRICA

AS INCLUDING (1) A HIGHLY SOPHISTICATED, RELATIVELY DEVELOPED ECONOMY CENTERED AROUND THE WHITE POPULATION AND ENCOMPASSING TO SOME DEGREE THE URBAN AFRICANS (ABOUT 1/3 OF TOTAL AFRICANS) AND SOME OTHER NON-WHITES AND (2) AN UNDER OR UNDEVELOPED SECTOR ENCOMPASSING AFRICAN HOMELANDS AND RURAL AND TO CONSIDERABLE DEGREE URBAN AFRICANS FOR WHOM INCOME AND AMENITIES LAG FAR BEHIND THOSE FOR WHITES. HOW THE SOUTH AFRICAN SYSTEM MIGHT EVOLVE TO MAKE THIS ASPECT MORE ACCEPTABLE AND RELEVANT IN TRADE NEGOTIATIONS IS NOT AT THIS STAGE CLEAR. AT THIS TIME, HOWEVER, THE SAG HAS ENDORSED GROWTH RATE OBJECTIVES AT THE EXPENSE OF CONTINUED INFLATION AND POSSIBLE DRAW DOWN OF RESERVES WHICH ENVISAGE CREATION OF SUBSTANTIALLY GREATER NON-WHITE EMPLOYMENT THAN HAS BEEN ACHIEVED IN THE PAST FEW YEARS. AS TO OTHER POINTS, SA OBJECTIVES WITH RESPECT TO EC RESTRICTIVE MEASURES TEND TO OVERLAP WITH US INTERESTS. STEYN MENTIONED PARTICULAR US INITIATIVE IN SAFEGUARDS IN CONFIRMING SA INTEREST. OTHER VIEWS AS NOTED IN GENERAL PREDICTABLE. STEYN AND SMIT ARE PERHAPS THE STRONGEST MEMBERS OF THE SA TEAM BOTH FROM THE STANDPOINT OF TECHNICAL COMPETENCE AND PERCEPTION. SMIT WILL HAVE RESPONSIBILITY FOR SUBSEQUENT DETAILED GATT NEGOTIATIONS. END FYI.

SMITH

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 31 AUG 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** willialc  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973PRETOR03142  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** n/a  
**From:** PRETORIA  
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**Line Count:** 137  
**Locator:** TEXT ON-LINE  
**Office:** ACTION EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** STATE 159293  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** willialc  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 27 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <27-Aug-2001 by boyleja>; APPROVED <31-Aug-2001 by willialc>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GATT TOKYO MINISTERIAL MEETING ON MULTILATERAL TRADE NEGOTIATIONS  
**TAGS:** ETRD, SF, GATT  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005